Message Text

UNCLASSIFIED

PAGE 01 STATE 137611 ORIGIN EB-08

INFO OCT-01 ARA-14 EUR-12 EA-12 NEA-11 ISO-00 SIG-03 CAB-05 CIAE-00 COME-00 DODE-00 DOTE-00 INR-10 NSAE-00 FAA-00 L-03 JUSE-00 OMB-01 TRSE-00 CEA-01 /081 R

DRAFTED BY EB/OA/AVP:AJWHITE:JH APPROVED BY EB/TRA:JRATWOOD

-----027426 010417Z /15

R 311945Z MAY 78

FM SECSTATE WASHDC

TO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY BONN

AMEMBASSY MADRID

AMEMBASSY LISBON

AMEMBASSY ROME

AMEMBASSY OSLO

AMEMBASSY STOCKHOLM

AMEMBASSY COPENHAGEN

AMEMBASSY BRUSSELS

AMEMBASSY HELSINKI

AMEMBASSY THE HAGUE

AMEMBASSY WARSAW

AMEMBASSY NEW DELHI

AMEMBASSY SINGAPORE

AMEMBASSY TOKYO

AMEMBASSY CANBERRA

AMEMBASSY WELLINGTON

AMEMBASSY SEOUL

AMEMBASSY TAIPEI

AMEMBASSY MEXICO

AMEMBASSY OTTAWA

AMCONSUL RIO DE JANEIRO

AMEMBASSY BUENOS AIRES

AMEMBASSY CARACAS

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 STATE 137611

AMEMBASSY LIMA

UNCLAS STATE 137611

E.O. 11652: N/A

TAGS: EAIR

SUBJECT: PROPOSED US POLICY FOR CONDUCT OF INTERNATIONAL AIR TRANSPORTATION NEGOTIATIONS

REF: STATE 63476

- 1. REFTEL REPORTED MAIN FEATURES OF PROPOSED US POLICY STATEMENT FOR CONDUCT OF INTERNATIONAL AIR TRANSPORTATION NEGOTIATIONS.
- 2. FEDERAL REGISTER OF MAY 24 CARRIES TEXT OF PROPOSED POLICY STATEMENT WHICH IS PRACTICALLY VERBATIM TEXT CONTAINED REFTEL WITH SOME AMPLIFICATION OF POLICY OBJECTIVES.
- 3. ACCOMPANYING TEXT OF PROPOSED POLICY IS NOTICE OF PROPOSED POLICY STATEMENT AND INVITATION FOR PUBLIC PARTICIPATION, REPEATED PARAGRAPH 4 BELOW. POSTS SHOULD NOT SOLICIT VIEWS FROM HOST GOVERNMENTS, BUT MAY DRAW ON FEDERAL REGISTER NOTICE IN RESPONDING TO INQUIRIES.
- 4. TEXT OF FEDERAL REGISTER NOTICE: NOTICE OF PROPOSED POLICY STATEMENT AND INVITATION FOR PUBLIC PARTICIPATION.

SUMMARY: THIS DOCUMENT SETS FORTH THE PROPOSED US LINCLASSIFIED

UNCLASSIFIED

PAGE 03 STATE 137611

POLICY FOR THE CONDUCT OF INTERNATIONAL AIR TRANSPORT NEGOTIATIONS. THIS POLICY IS DESIGNED TO GIVE GUIDANCE TO THOSE AGENCIES RESPONSIBLE FOR THE CONDUCT OF BILATERAL NEGOTIATIONS AND SET FORTH OBJECTIVES THAT THE US WILL SEEK TO OBTAIN IN THE NEGOTIATIONS.

DATES: PUBLIC HEARING: JUNE 27, 1978. DEADLINE FOR REQUESTS TO TESTIFY: JUNE 16, 1978. DEADLINE FOR WRITTEN COMMENTS: JULY 13, 1978. EXPECTED TRANSMITTAL OF PROPOSED FINAL POLICY STATEMENT TO PRESIDENT: JULY 25, 1978.

ADDRESSES: SEND COMMENTS ON THE PROPOSED POLICY TO: DOCKET CLERK, OST FILE NO. 57, OFFICE OF THE GENERAL COUNSEL, DEPARTMENT OF TRANSPORTATION, WASHINGTON, D.C. 20590. COMMENTS WILL BE AVAILABLE FOR PUBLIC INSPECTION AND COPYING FROM 9 A.M. TO 5:30 P.M. LOCAL TIME, MONDAY THROUGH FRIDAY, EXCEPT FEDERAL HOLIDAYS AT: OFFICE OF THE ASSISTANT GENERAL, COUNSEL FOR REGULATION AND ENFORCEMENT, DEPARTMENT OF TRANSPORTATION, HEADQUARTERS (NASSIF) BUILDING, ROOM 10100, 400 SEVENTH STREET S.W., WASHINGTON, D.C. 20590, 202-426-4723. PUBLIC HEARING WILL BE HELD BEGINNING AT 9 A.M. IN: DEPARTMENT OF TRANSPORTATION,

HEADQUARTERS (NASSIF) BUILDING, ROOM 2234, 400 SEVENTH STREET S.W., WASHINGTON, D.C. 20590.

FOR FURTHER INFORMATION CONTACT:
ROBERT A. HOLLAND, DEPUTY DIRECTOR OF PUBLIC AND
CONSUMER AFFAIRS, 202-426-0434, 400 SEVENTH
STREET S.W., WASHINGTON, D.C. 20590. OFFICE
HOURS ARE FROM 9 A.M. TO 5:30 P.M. LOCAL TIME,
MONDAY-FRIDAY.

SUPPLEMENTARY INFORMATION: OVER THE LAST 8 MONTHS, AN INTERAGENCY GROUP COMPOSED OF THE DEPARTMENTS OF STATE, TRANSPORTATION, COMMERCE, DEFENSE, AND JUSTICE AND THE

UNCLASSIFIED

UNCLASSIFIED

PAGE 04 STATE 137611

OFFICE OF MANAGEMENT AND BUDGET, THE COUNCIL ON WAGE AND PRICE STABILITY, THE DOMESTIC POLICY STAFF AND THE COUNCIL OF ECONOMIC ADVISORS HAS WORKED TO PUT TOGETHER A NEW STATEMENT TO GOVERN THE CONDUCT OF US INTERNATIONAL AVIATION NEGOTIATIONS. THIS ADMINISTRATION GROUP HAS ALSO HAD THE FULL PARTICIPATION AND ASSISTANCE OF THE CIVIL AERONAUTICS BOARD, AN INDEPENDANT AGENCY. AS INDICATED IN THE DRAFT STATEMENT, THE US POLICY IS TO SEEK THE GREATEST POSSIBLE BENEFIT FOR TRAVELERS AND SHIPPERS AND FURTHER DEVELOP INTERNATIONAL AIR TRANSPORTATION. THE DRAFTERS BELIEVE THAT THESE BENEFITS CAN BEST BE ACHIEVED THROUGH THE PRESERVATION AND EXTENSION OF COMPETITION

AMONG AIRLINES IN A FAIR MARKETPLACE.

DURING THE COURSE OF THE POLICY REVIEW, AN OUTLINE OF THE POLICY WAS MADE AVAILABLE TO THE PUBLIC AND THE DEPARTMENT OF TRANSPORTATION ACCEPTED COMMENTS ON BEHALF OF THE INTERAGENCY GROUP WITH RESPECT TO THAT OUTLINE. WHILE THESE COMMENTS HAVE BEEN VERY HELPFUL, THE INTERAGENCY GROUP BELIEVES THAT THE DRAFT FINAL STATEMENT SHOULD BE PUBLISHED FORMALLY FOR PUBLIC COMMENT PRIOR TO ITS SUBMISSION TO THE PRESIDENT FOR APPROVAL.

IN ADDITION, THE INTERAGENCY GROUP ALSO BELIEVES THAT A PUBLIC HEARING TO GIVE INTERESTED PARTIES A FULL OPPORTUNITY TO PARTICIPATE IN AN OPEN FORUM WOULD BE CONDUCIVE TO THE DEVELOPMENT OF THE FINAL STATEMENT. FOR THAT REASON, A PUBLIC HEARING WILL BE HELD AT THE DEPARTMENT OF TRANSPORTATION HEADQUARTERS (NASSIF) BUILDING ON JUNE 27, 1978. REPRESENTATIVES OF THE MAJOR INTERESTED AGENCIES WILL PARTICIPATE IN THE HEARING AND WILL PARTICIPATE IN EVALUATION OF THE COMMENTS RECEIVED IN ORDER TO UNCLASSIFIED

UNCLASSIFIED

PAGE 05 STATE 137611

PREPARE A FINAL STATEMENT TO SEND TO THE PRESIDENT FOR

FINAL APPROVAL. COMMENTERS ARE REQUESTED TO ADDRESS THE SPECIFIC ISSUES OF CONCERN TO THEM AND TO PRESENT CONCISE STATEMENTS OF PROPSED MODIFICATIONS IN THE POLICY, IF ANY. ONE COPY OF THE TESTIMONY SHOULD BE SUBMITTED AT THE HEARING FOR THE RECORD.

ANY PERSON DESIRING TO PARTICIPATE IN THE PUBLIC HEARING SHOULD ADVISE ROBERT A. HOLLAND AT THE ADDRESS AND TELEPHONE NUMBER SHOWN ABOVE BY JUNE 16, 1978. EACH REQUEST TO TESTIFY MUST BE ACCOMPANIED BY THE FOLLOWING INFORMATION:

- 1. NAME, ADDRESS AND TELEPHONE NUMBER OF PERSON DESIRING TO SPEAK.
- 2. ORGANIZATION OR INTEREST GROUP REPRESENTED, IF ANY
- 3. SUMMARY OF COMMENT.
- 4. AMOUNT OF TIME DESIRED.

EVERY EFFORT WILL BE MADE TO ACCOMMODATE ALL INTERESTED PERSONS. THE TIME ALLOTTED WILL DEPEND ON THE NUMBER OF PERSONS SEEKING THE OPPORTUNITY TO COMMENT. PARTIES MAY CONSOLIDATE PRESENTATIONS. CHRISTOPHER

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 STATE 137611 ORIGIN EB-04

INFO OCT-01 ISO-00 /005 R

66011

DRAFTED BY:EB/OA/AN:TJROESCH:LR APPROVED BY:EB/OA:MHSTYLES

-----081768 061122Z /11

R 060700Z JUN 78

FM SECSTATE WASHDC

INFO AMEMBASSY PORT MORESBY 0000

UNCLAS STATE 137611

FOLLOWING REPEAT STATE 137611 SENT ACTION LONDON PARIS BONN MADRID LISBON ROME OSLO STOCKHOLM COPENHAGEN BRUSSELS HELSINKI THE HAGUE WARSAW NEW DELHI SINGAPORE TOKYO CANBERRA WELLINGTON SEOUL TAIPEI MEXICO OTTAWA RIO DE JANEIRO BUENOS AIRES CARACAS LIMA MAY 31.

QUOTE UNCLAS STATE 137611

E.O. 11652: N/A

TAGS: EAIR

SUBJECT: PROPOSED US POLICY FOR CONDUCT OF INTERNATIONAL AIR TRANSPORTATION NEGOTIATIONS

REF: STATE 63476

- 1. REFTEL REPORTED MAIN FEATURES OF PROPOSED US POLICY STATEMENT FOR CONDUCT OF INTERNATIONAL AIR TRANSPORTATION NEGOTIATIONS.
- 2. FEDERAL REGISTER OF MAY 24 CARRIES TEXT OF PROPOSED POLICY STATEMENT WHICH IS PRACTICALLY VERBATIM TEXT CONTAINED REFTEL WITH SOME AMPLIFICATION OF POLICY UNCLASSIFIED

UNCLASSIFIED

PAGE 02 STATE 137611

OBJECTIVES.

- 3. ACCOMPANYING TEXT OF PROPOSED POLICY IS NOTICE OF PROPOSED POLICY STATEMENT AND INVITATION FOR PUBLIC PARTICIPATION, REPEATED PARAGRAPH 4 BELOW. POSTS SHOULD NOT SOLICIT VIEWS FROM HOST GOVERNMENTS, BUT MAY DRAW ON FEDERAL REGISTER NOTICE IN RESPONDING TO INQUIRIES.
- 4. TEXT OF FEDERAL REGISTER NOTICE: NOTICE OF PROPOSED POLICY STATEMENT AND INVITATION FOR PUBLIC PARTICIPATION.

SUMMARY: THIS DOCUMENT SETS FORTH THE PROPOSED US POLICY FOR THE CONDUCT OF INTERNATIONAL AIR TRANSPORT NEGOTIATIONS. THIS POLICY IS DESIGNED TO GIVE GUIDANCE TO THOSE AGENCIES RESPONSIBLE FOR THE CONDUCT OF BILATERAL NEGOTIATIONS AND SET FORTH OBJECTIVES THAT THE US WILL SEEK TO OBTAIN IN THE NEGOTIATIONS.

DATES: PUBLIC HEARING: JUNE 27, 1978. DEADLINE FOR REQUESTS TO TESTIFY: JUNE 16, 1978. DEADLINE FOR WRITTEN COMMENTS: JULY 13, 1978. EXPECTED TRANSMITTAL OF PROPOSED FINAL POLICY STATEMENT TO PRESIDENT: JULY 25, 1978.

ADDRESSES: SEND COMMENTS ON THE PROPOSED POLICY TO: DOCKET CLERK, OST FILE NO. 57, OFFICE OF THE GENERAL COUNSEL, DEPARTMENT OF TRANSPORTATION, WASHINGTON, D.C. 20590. COMMENTS WILL BE AVAILABLE FOR PUBLIC INSPECTION AND COPYING FROM 9 A.M. TO 5:30 P.M. LOCAL TIME, MONDAY THROUGH FRIDAY, EXCEPT FEDERAL HOLIDAYS AT: OFFICE OF THE ASSISTANT GENERAL, COUNSEL FOR REGULATION AND ENFORCEMENT, DEPARTMENT OF TRANSPORTATION, HEADQUARTERS (NASSIF) BUILDING, ROOM 10100, 400 SEVENTH STREET S.W., WASHINGTON, UNCLASSIFIED

UNCLASSIFIED

PAGE 03 STATE 137611

D.C. 20590, 202-426-4723. PUBLIC HEARING WILL BE HELD BEGINNING AT 9 A.M. IN: DEPARTMENT OF TRANSPORTATION, HEADQUARTERS (NASSIF) BUILDING, ROOM 2234, 400 SEVENTH STREET S.W., WASHINGTON, D.C. 20590.

FOR FURTHER INFORMATION CONTACT:
ROBERT A. HOLLAND, DEPUTY DIRECTOR OF PUBLIC AND
CONSUMER AFFAIRS, 202-426-0434, 400 SEVENTH
STREET S.W., WASHINGTON, D.C. 20590. OFFICE
HOURS ARE FROM 9 A.M. TO 5:30 P.M. LOCAL TIME,
MONDAY-FRIDAY.

SUPPLEMENTARY INFORMATION: OVER THE LAST 8 MONTHS, AN INTERAGENCY GROUP COMPOSED OF THE DEPARTMENTS OF STATE, TRANSPORTATION, COMMERCE, DEFENSE, AND JUSTICE AND THE

OFFICE OF MANAGEMENT AND BUDGET, THE COUNCIL ON WAGE AND PRICE STABILITY, THE DOMESTIC POLICY STAFF AND THE COUNCIL OF ECONOMIC ADVISORS HAS WORKED TO PUT TOGETHER A NEW STATEMENT TO GOVERN THE CONDUCT OF US INTERNATIONAL AVIATION NEGOTIATIONS. THIS ADMINISTRATION GROUP HAS ALSO HAD THE FULL PARTICIPATION AND ASSISTANCE OF THE CIVIL AERONAUTICS BOARD, AN INDEPENDANT AGENCY. AS INDICATED IN THE DRAFT STATEMENT, THE US POLICY IS TO SEEK THE GREATEST POSSIBLE BENEFIT FOR TRAVELERS AND SHIPPERS AND FURTHER DEVELOP INTERNATIONAL AIR TRANSPORTATION. THE DRAFTERS BELIEVE THAT THESE BENEFITS CAN BEST BE ACHIEVED THROUGH THE PRESERVATION AND EXTENSION OF COMPETITION

AMONG AIRLINES IN A FAIR MARKETPLACE.

DURING THE COURSE OF THE POLICY REVIEW, AN OUTLINE OF THE POLICY WAS MADE AVAILABLE TO THE PUBLIC AND THE DEPARTMENT OF TRANSPORTATION ACCEPTED COMMENTS ON BEHALF OF THE INTERAGENCY GROUP WITH RESPECT TO THAT OUTLINE. WHILE THESE COMMENTS HAVE BEEN VERY HELPFUL, THE INTERAGENCY UNCLASSIFIED

UNCLASSIFIED

PAGE 04 STATE 137611

GROUP BELIEVES THAT THE DRAFT FINAL STATEMENT SHOULD BE PUBLISHED FORMALLY FOR PUBLIC COMMENT PRIOR TO ITS SUBMISSION TO THE PRESIDENT FOR APPROVAL.

IN ADDITION, THE INTERAGENCY GROUP ALSO BELIEVES THAT A PUBLIC HEARING TO GIVE INTERESTED PARTIES A FULL OPPORTUNITY TO PARTICIPATE IN AN OPEN FORUM WOULD BE CONDUCIVE TO THE DEVELOPMENT OF THE FINAL STATEMENT. FOR THAT REASON, A PUBLIC HEARING WILL BE HELD AT THE DEPARTMENT OF TRANSPORTATION HEADQUARTERS (NASSIF) BUILDING ON JUNE 27, 1978. REPRESENTATIVES OF THE MAJOR INTERESTED AGENCIES WILL PARTICIPATE IN THE HEARING AND WILL PARTICIPATE IN EVALUATION OF THE COMMENTS RECEIVED IN ORDER TO PREPARE A FINAL STATEMENT TO SEND TO THE PRESIDENT FOR FINAL APPROVAL. COMMENTERS ARE REQUESTED TO ADDRESS THE SPECIFIC ISSUES OF CONCERN TO THEM AND TO PRESENT CONCISE STATEMENTS OF PROPSED MODIFICATIONS IN THE POLICY, IF ANY. ONE COPY OF THE TESTIMONY SHOULD BE SUBMITTED AT THE HEARING FOR THE RECORD.

ANY PERSON DESIRING TO PARTICIPATE IN THE PUBLIC HEARING SHOULD ADVISE ROBERT A. HOLLAND AT THE ADDRESS AND TELEPHONE NUMBER SHOWN ABOVE BY JUNE 16, 1978. EACH REQUEST TO TESTIFY MUST BE ACCOMPANIED BY THE FOLLOWING INFORMATION:

- 1. NAME, ADDRESS AND TELEPHONE NUMBER OF PERSON DESIRING TO SPEAK.
- 2. ORGANIZATION OR INTEREST GROUP REPRESENTED, IF ANY
- 3. SUMMARY OF COMMENT.
- 4. AMOUNT OF TIME DESIRED.

EVERY EFFORT WILL BE MADE TO ACCOMMODATE ALL INTERESTED UNCLASSIFIED

UNCLASSIFIED

PAGE 05 STATE 137611

PERSONS. THE TIME ALLOTTED WILL DEPEND ON THE NUMBER OF PERSONS SEEKING THE OPPORTUNITY TO COMMENT. PARTIES MAY CONSOLIDATE PRESENTATIONS. CHRISTOPHER UNQUOTE VANCE

UNCLASSIFIED

NNN

Sheryl P. Walter	Declassified/Released	US Department of State	EO Systematic Review	20 Mar 2014

Message Attributes

Automatic Decaptioning: X Capture Date: 01 jan 1994 Channel Indicators: n/a **Current Classification: UNCLASSIFIED**

Concepts: AIR TRANSPORTATION, TRANSPORTATION, POLICIES, NEGOTIATIONS

Control Number: n/a Copy: SINGLE Draft Date: 31 may 1978 Decaption Date: 01 jan 1960 Decaption Note: Disposition Action: n/a Disposition Approved on Date: Disposition Case Number: n/a Disposition Comment:

Disposition Date: 01 jan 1960 Disposition Event: Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE137611
Document Source: CORE
Document Unique ID: 00
Destfor: A INVILIE: III

Drafter: AJWHITE:JH Enclosure: n/a Executive Order: N/A Errors: N/A

Expiration: Film Number: D780228-0770

Format: TEL

From: STATE

Handling Restrictions: n/a

Image Path: ISecure: 1

Legacy Key: link1978/newtext/t1978052/aaaaaber.tel

Line Count: 378 Litigation Code IDs: Litigation Codes:

Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM

Message ID: f8bcba96-c288-dd11-92da-001cc4696bcc Office: ORIGIN EB

Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a Page Count: 7
Previous Channel Indicators: n/a

Previous Classification: n/a
Previous Handling Restrictions: n/a Reference: 78 STĂTE 63476

Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags:

Review Date: 29 mar 2005 **Review Event:** Review Exemptions: n/a **Review Media Identifier:** Review Release Date: N/A

Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

SAS ID: 2570919 Secure: OPEN Status: NATIVE

Subject: PROPOSED US POLICY FOR CONDUCT OF INTERNATIONAL AIR TRANSPORTATION NEGOTIATIONS

TAGS: EAIR, UK, US
To: LONDON PARIS MULTIPLE

Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/f8bcba96-c288-dd11-92da-001cc4696bcc

Review Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014